CommCare

The CommCare Evidence Base for Frontline Workers Overview

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More than 75 peer-reviewed studies have been conducted exploring the mobile data collection platform CommCare's impact on frontline programs globally.

Collectively, these studies provide strong evidence that equipping Frontline Workers (FLWs) with CommCare improves FLW performance, client behaviors, and client outcomes.
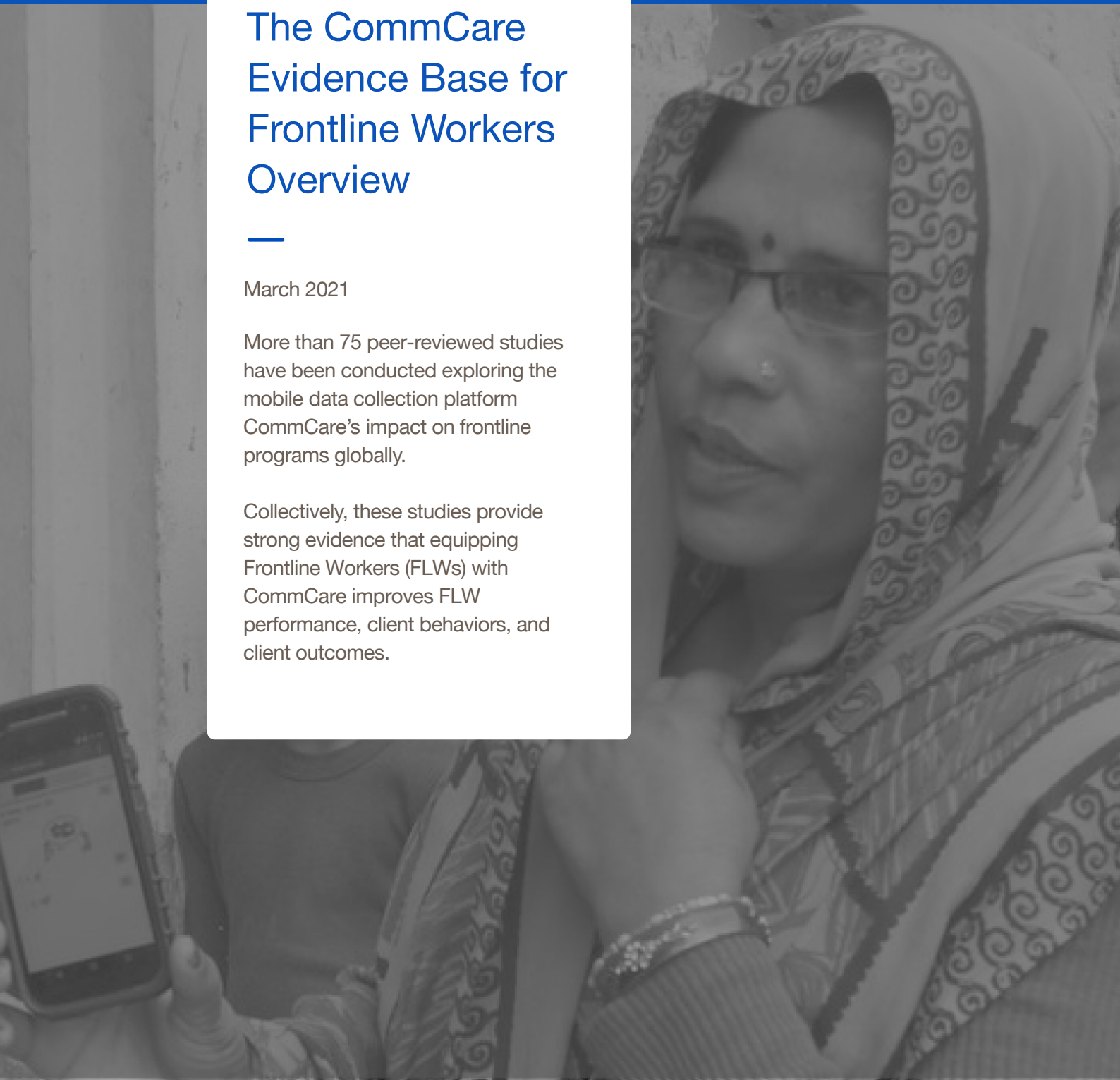
OVERVIEW

Around the world, Frontline Workers (FLWs) provide a key point of contact between health systems and households as the first point of care in their communities. They play a critical role in their communities' health and wellbeing, especially in low-resource and remote communities. To capitalize on this opportunity, both governments and non-governmental organizations are increasingly equipping FLWs with digital tools to improve their effectiveness in delivering community services.

Dimagi (**www.dimagi.com**) is a social enterprise that builds digital products and provides services for programs across several sectors, including health, agriculture, and education. Dimagi's aim is to support wide scale use of digital products in order to improve global development efforts and help accelerate the end of extreme poverty.

Dimagi's primary product, CommCare (**www.commcarehq.org**), is a user-configurable, open source platform that enables anyone to build mobile applications to support data collection, counseling, behavior change, and a variety of other functions. FLWs use CommCare to track and support their clients with registration forms, checklists, SMS reminders, and multimedia. Dimagi built CommCare based on the belief that it has the potential to achieve wide-scale use by frontline programs, and to help dramatically improve those programs.

The purpose of this document is to synthesize available evidence to understand CommCare's effect on FLWs, and its subsequent impact on FLW's clients. In particular, we want to understand what the available evidence is on the following hypothesis:

Equipping FLWs with CommCare can improve the service delivery provided by those FLWs and lead to improved client outcomes and behaviors

To view a comprehensive list of research studies evaluating CommCare, please refer to **this online repository.** CommCare has been extensively studied, with new studies being shared and published frequently. The CommCare Evidence Base is an online list of studies about CommCare maintained by Dimagi. Dimagi adds new studies to the online list as they are discovered. The Overview of the CommCare Evidence Base (this document) provides an overview of key learnings we have drawn from these studies. The Evidence Base includes studies that meet both of the following criteria:

1. The study helps assess the effect of FLWs using CommCare in terms of FLW service delivery, client behaviors, or outcomes.

2. Either the study is described in a peer-reviewed publication or is a "grey literature" study that, in our opinion, contributes substantially to the understanding of the value of FLWs using CommCare relative to peer-reviewed publications about CommCare.

We interpret the first criteria relatively broadly. For example, we would exclude a study that happened to use CommCare for data collection in lieu of paper surveys, because that use of CommCare (while important) is not relevant to how CommCare affects or improves the work of FLWs. In previous versions of the Evidence Base, we included studies that were conducted on precursors of CommCare. We now exclude these studies, though do reference them in the discussion below.

For the second criteria, our intention is to include all relevant peer-reviewed studies and a subset of the unpublished (often called grey literature) studies that we think are worth including. As the Evidence Base has grown, we have removed grey-literature studies that no longer add substantially to the peer-reviewed ones. Figure 1 shows the number of studies in the CommCare Evidence Base by year and category:
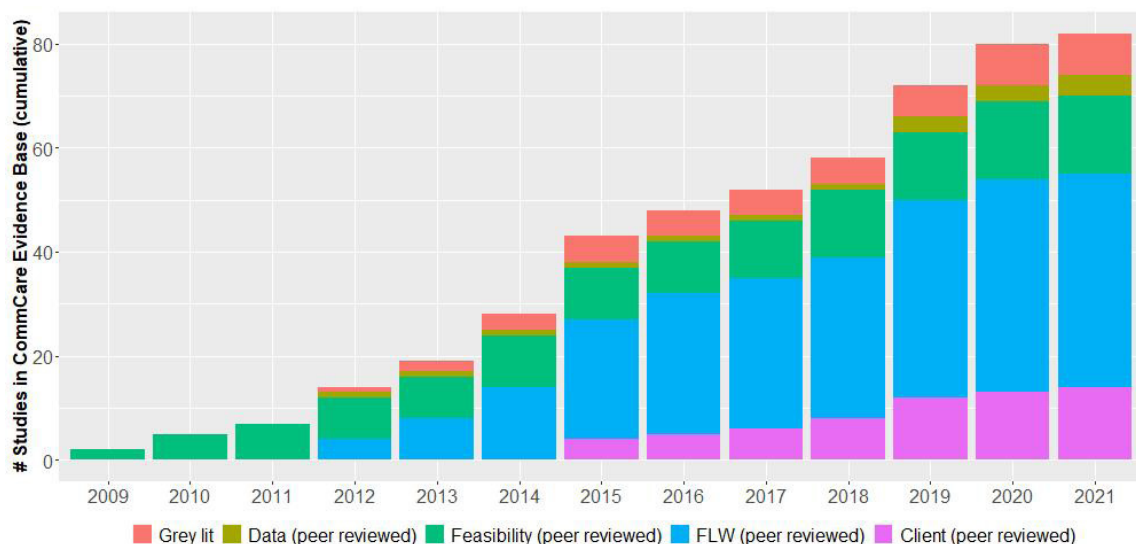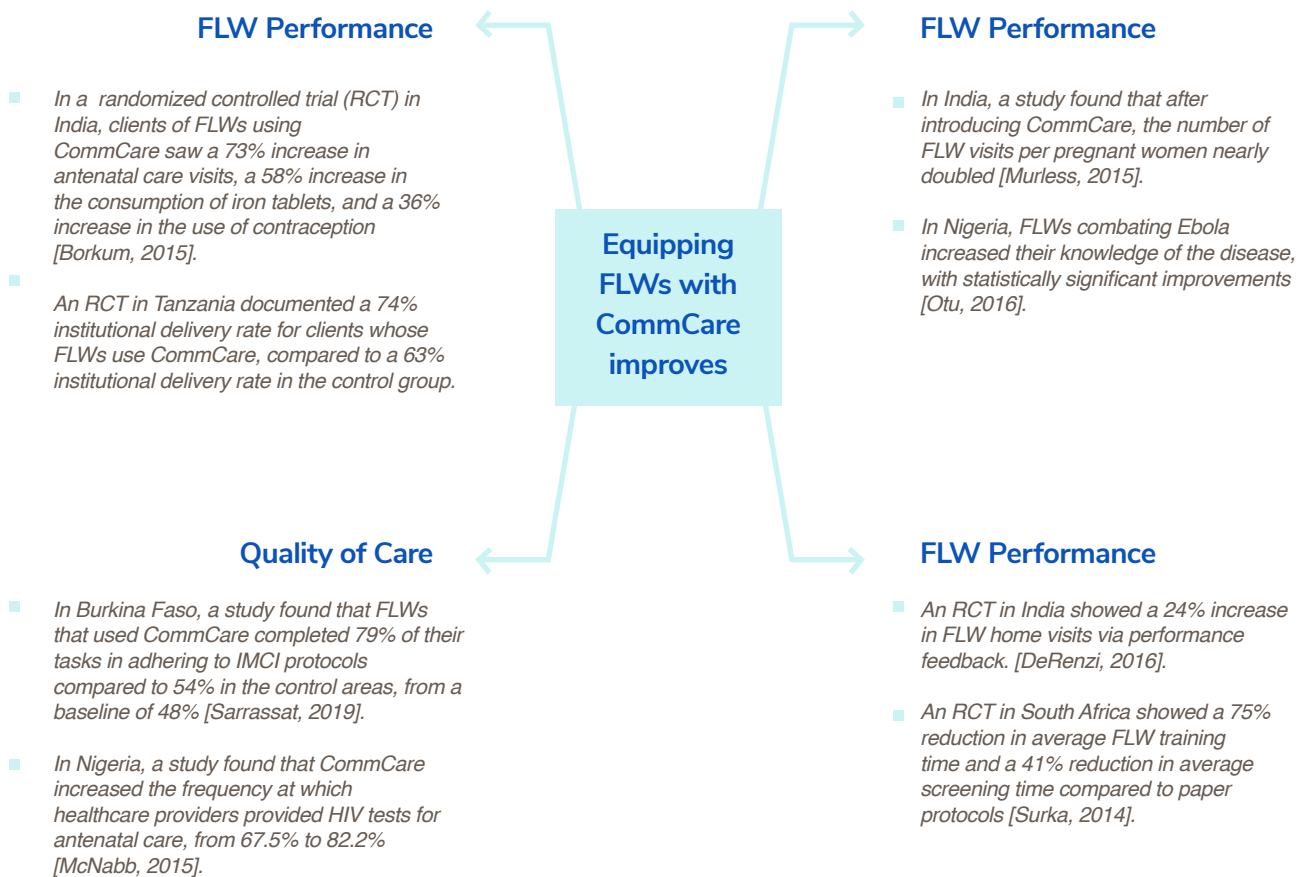

Figure 1: Number of studies by category in the CommCare Evidence Base

In the above graph, the "Client" category shows all peer-reviewed papers that investigate the effect of equipping FLWs with CommCare on client outcomes. The "FLW" category shows all peer-reviewed papers that look at how CommCare impacts FLW service delivery. The "Feasibility" category shows peer-reviewed papers that don't fit the criteria of the "Client" or "FLW" categories, but rather demonstrates overall acceptability of CommCare or describes some important conceptual frameworks.

The "Data" category (in which there are only three papers) focuses on demonstrating value that has been derived from the data collected by CommCare. Finally, the "Grey lit" category (referring to "grey literature") includes studies that are not peer-reviewed but that we deemed important in understanding CommCare.

We are very excited to see the continued growth of the CommCare Evidence Base, as well as increasing evidence in support of our original hypothesis.

FLW Performance

- *In a randomized controlled trial (RCT) in India, clients of FLWs using CommCare saw a 73% increase in antenatal care visits, a 58% increase in the consumption of iron tablets, and a 36% increase in the use of contraception [Borkum, 2015].*

- *An RCT in Tanzania documented a 74% institutional delivery rate for clients whose FLWs use CommCare, compared to a 63% institutional delivery rate in the control group.*

FLW Performance

- *In India, a study found that after introducing CommCare, the number of FLW visits per pregnant women nearly doubled [Murless, 2015].*

- *In Nigeria, FLWs combating Ebola increased their knowledge of the disease, with statistically significant improvements [Otu, 2016].*

Equipping FLWs with CommCare improves

Quality of Care

- *In Burkina Faso, a study found that FLWs that used CommCare completed 79% of their tasks in adhering to IMCI protocols compared to 54% in the control areas, from a baseline of 48% [Sarrassat, 2019].*

- *In Nigeria, a study found that CommCare increased the frequency at which healthcare providers provided HIV tests for antenatal care, from 67.5% to 82.2% [McNabb, 2015].*

FLW Performance

- *An RCT in India showed a 24% increase in FLW home visits via performance feedback. [DeRenzi, 2016].*

- *An RCT in South Africa showed a 75% reduction in average FLW training time and a 41% reduction in average screening time compared to paper protocols [Surka, 2014].*

FINDINGS

THEME 1 : CLIENT HEALTH OUTCOMES AND BEHAVIORS

The field of digital health is often criticized for lacking rigorous impact evaluations [Agarwal, 2015]. This section describes several studies about CommCare that have addressed this gap, including two RCTS. This section also describes other evidence that equipping FLWs with CommCare can improve their clients' behaviors and outcomes.

Bihar, India

Improved client behaviours and outcomes

A study conducted by Mathematica Policy Research provides statistically significant evidence of substantive change in client behaviors from equipping FLWs with CommCare [Borkum, 2015]. The study was conducted in the Saharsa district in Bihar, India—a district that has had persistently low health outcomes in one of India's poorest and most populous states. The study reports on data from surveys of 1,500 women on their health-seeking behaviors. The 1,500 women were sampled from 70 sub-centers in Saharsa district, half of which were randomized to be in the intervention group and the other half in the control group. All 70 sub-centers were already receiving the benefit of extensive health system strengthening services implemented by CARE International. These services included client mapping, home visit trainings and resources for FLWs, reproductive and family health counseling tools, sub-center-based interventions to improve the quality of deliveries, and an Interactive Voice Response (IVR) system developed by BBC Media Action and Grameen Foundation to deliver health messages via interactive voice messages to client households. The only difference between the 1,500 women surveyed in the control and intervention areas was that CARE International equipped FLWs in the intervention with a CommCare application that features a scheduler supported by MOTECH (a separate digital health platform).

The intervention area (i.e. equipping FLWs with a CommCare application) resulted in statistically significant impacts on FLW interactions, including antenatal care, delivery and newborn care, child nutrition, and reproductive health. The only health domain that didn't see a statistically significant impact was child immunizations. All four of these statistically significant impacts were positive, i.e., improved by the CommCare intervention. Figure 2 below shows the improvement in the intervention group as percentage increase relative to the control group among the statistically significant primary outcomes. These results are especially notable given the strong (mostly non-ICT) health system strengthening services implemented by CARE International in the control arm. This study shows the value-add benefits of ICT in addition to extensive support for the community health system.
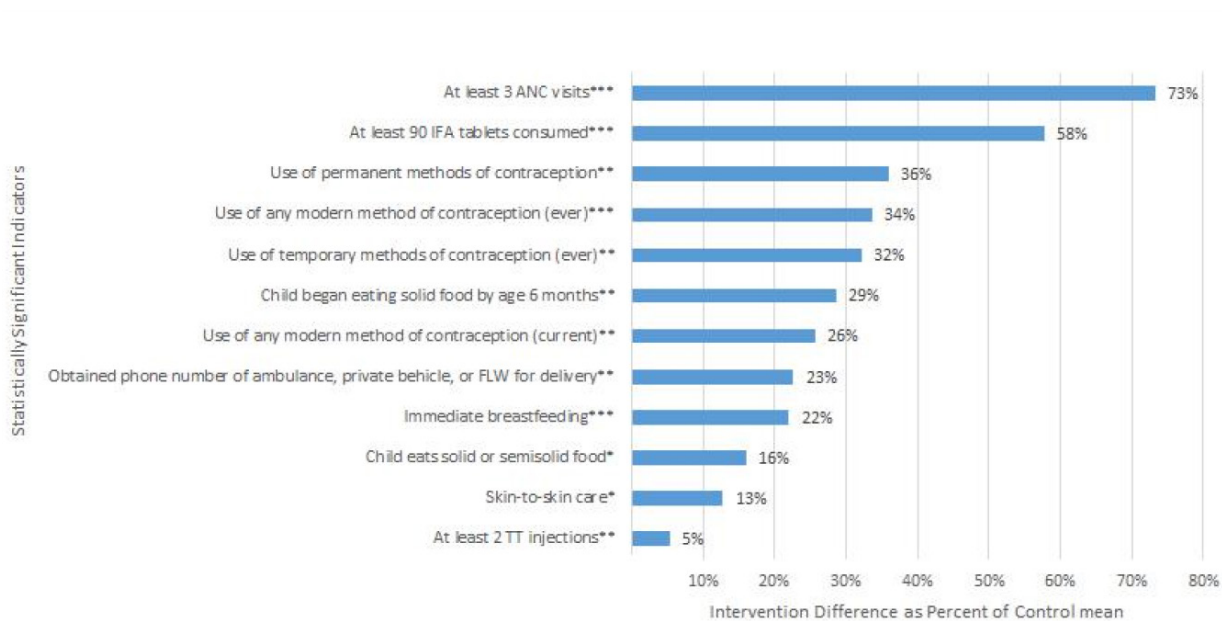
Figure 2 shows statistically significant improvements across antenatal care, delivery and newborn care, child nutrition, and reproductive health. Most notably, the number of women who attended at least three antenatal care visits was 73% higher among those whose FLWs used CommCare as compared to the control group (whose FLWs did not use CommCare). Interestingly, the study found that increases in client health outcomes were not consistently accompanied by increases in client knowledge of such behaviors, which indicates that the use of CommCare addressed other barriers to client health-seeking behaviors, such as cultural norms.

Figure 2: The statistically significant improvements in antenatal care, delivery and newborn care, child nutrition, and reproductive health in the CommCare intervention group.

The report also suggests several areas for improvement in implementing CommCare. There were a few indicators where behaviors decreased, though these were not statistically significant results. On a programmatic level, the study reported challenges with data connectivity and broken mobile phones, which sometimes resulted in poor coordination between FLWs and supervisors. FLWs also experienced an increased workload due to the continuation of paper documentation required by the government.

Despite these logistical challenges and the lack of improvements in supervision, equipping FLWs with CommCare created a significant impact on client health outcomes and behaviors.

Tanzania

Increased facility-based delivery rates

The results from an RCT in rural Tanzania report that mothers tracked by FLWs using CommCare had increased facility-based delivery rates, especially among first-time mothers with low antenatal care uptake [Hackett, 2018]. As with the study in Bihar, both the control and intervention groups received health system strengthening services – in this case, these services were administered by World Vision. The FLWs in the

intervention group were also equipped with CommCare applications (implemented and supported by D-tree International) to assist with data collection, education, danger sign identification, and referrals.

The study included 32 villages that were cluster-randomized to control or intervention. The study surveyed a total of 572 women and found that "The smartphone intervention was associated with significantly higher facility delivery: 74% of mothers in intervention areas delivered at or in transit to a health facility, versus 63% in control areas. The odds of facility delivery among women counseled by smartphone-assisted health workers were double the odds among women living in control villages (OR, 1.96; CI, 1.21±3.19; adjusted analyses)." First-time mothers with low antenatal care uptake were impacted the most by the CommCare intervention – their facility-based delivery rates were 32% higher than the control group.

Uttar Pradesh, India

Improvements in antenatal and postnatal care

In India, Catholic Relief Services (CRS) deployed the ReMiND ('Reducing Maternal and Newborn Deaths') project developed on the CommCare platform. The intervention required development and implementation of a mobile application used as a job aid by ASHAs for registering pregnant women and for providing real-time guidance through key counselling points, decision support, timely alerts and referral algorithms for various maternal and child health issues.

A study of the effectiveness of ReMiND found a statistically significant increase in coverage of iron–folic acid supplementation (12.58%), self-reporting of complications during pregnancy (13.11%) and after delivery (19.6%). The coverage of three or more antenatal care visits increased significantly in the intervention area (10.3%) [Prinja, 2017].

Guatemala

Reduced maternal and infant mortality

A study on TulaSalud's implementation of CommCare in Guatemala provides evidence of reduced maternal mortality rates (MMR) and infant mortality rates (IMR), as compared to the control areas and the provincial average [Martinez-Fernandez, 2015].

The ICT intervention took place in Alta Verapaz, a predominantly rural region of northern Guatemala with high maternal and infant mortality rates. 125 FLWs in Alta Verapaz were equipped with mobile phones and the Kawok system developed by TulaSulud, which was built on CommCare, to assist with making client consultations, collecting epidemiological data, receiving continuous training, and performing community health promotion and prevention activities. After five years (2008 to 2012) of this intervention that included CommCare, an observational study was conducted to compare the MMR and IMR between the districts with FLWs using CommCare, and those without it. Both the intervention and control areas had similar hospital access, racial/ethnic makeup, age, education, etc.

The study found that in intervention areas, MMR decreased by 18% from 309 to 254 maternal deaths per 100,000 live births (p<0.05), and IMR decreased by 48% from 25 to 13 infant deaths per 1,000 live births (p=0.054). Figure 3 describes the IMR rates over time in the areas with and without the ICT intervention, as well as the entire region between 2008 and 2012.
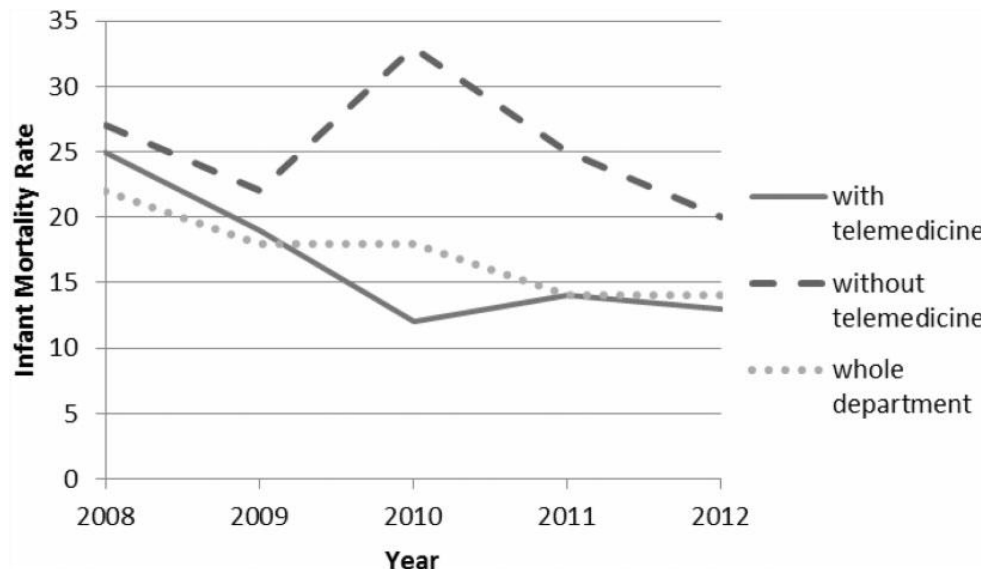
Figure 3: This figure maps the decrease in IMR rate from 2008 to 2012, dropping from 25 infant deaths to 13 infant deaths per 1,000 live births within the intervention as compared to the control areas and the entire region over the course of the five-year CommCare intervention [Martinez-Fernandez, 2015].

Other studies

Client health outcomes and behaviours

Several other studies also showed client health-seeking behavior change in the areas of antenatal care, institutional delivery, and postnatal care. While the above studies are each more rigorous than the ones described in this section, these additional studies suggest that the findings are generalizable to other contexts.

Several other studies reported high institutional delivery rates among clients of FLWs using CommCare [Amoah, 2016] [Battle, 2015] [Hoy, 2015] [World Vision, 2013]. For example, D-tree International implemented a project using CommCare in Zanzibar to increase the institutional delivery rates, especially in cases of complicated pregnancies [Hoy, 2015]. Traditional birth attendants (TBAs) were equipped with CommCare to identify danger signs, refer clients, record family members' permission to transport the women to a health facility in case of emergencies, and facilitate transportation payment to local vehicle owners. The intervention reported a 71% institutional delivery rate, compared to the regional average of 32%.

These studies demonstrate that the effects of CommCare hold over a wide range of geographies and maternal and child health programs. The results show that women with previously lower antenatal care uptake [Hackett, 2018] and lower castes [Borkum, 2015] experience a higher positive impact in CommCare interventions. Taken together, there is a strong pool of evidence indicating that pregnant women who are tracked by FLWs using CommCare have improved health outcomes and behaviors in the areas of antenatal care, institutional deliveries, and child health.

THEME 2 : FLW PERFORMANCE

There is a large body of evidence evaluating how equipping FLWs with CommCare affects FLWs' performance. This section presents findings in four areas: FLW legitimacy and client interaction, FLW knowledge, FLW Activity and FLW performance

FLW legitimacy and client interaction

Several studies have shown that CommCare improves FLWs' personal credibility and the credibility of the health messages they deliver [Bhavsar, 2014] [Medhi, 2012] [Schwartz, 2013] [Braun, 2016] [Gopalakrishnan, 2020]. These findings have emerged from qualitative interviews with FLWs, who have reported that CommCare enhances their credibility in their communities, and that clients and clients' families perceive recorded messages as more trustworthy. CommCare is widely viewed as an independent, objective source of information, which greatly benefits FLWs' ability to deliver sensitive messages. FLWs and clients in Tanzania reported that CommCare is a highly acceptable counseling tool, particularly for its improved sense of privacy and trust with clients [Braun, 2016].

A study of 50 FLWs in India found that home visits with pregnant women were more inclusive and interactive when CommCare was used. The client's husband and mother-in-law were 60% and 110% more likely to participate during the visit, respectively, and the client was 33% more likely to ask questions when CommCare was used by the FLW [Mohamed, 2014]. The Mathematica study in Bihar also found that FLWs who use CommCare were 37% more likely to report a high level of confidence in their skill and ability to do their job, and 20% more likely to run regular FLW meetings by themselves [Borkum, 2015]. In a qualitative study examining both FLWs' and beneficiaries' perceptions of a CommCare intervention in Bihar and Madhya Pradesh, FLWs reported being better able to engage and build trust with influential household members beyond their direct clients, such as mothers-in-law, which in turn increased direct clients' ability to interact with FLWs and receive necessary care. FLWs also reported that features of this intervention intrigued other community members and encouraged them to gather around FLWs to receive information, thus allowing FLWs to engage with more clients [Gopalakrishnan, 2020].

FLW knowledge

FLWs who use CommCare for maternal and child health interventions have been shown to be more knowledgeable about the health topics and services they provide. A study on CommCare in India showed improvements in FLW knowledge of at least three to five pregnancy danger signs by 22% [Kumar, 2012]. In Nigeria, FLWs combating the Ebola Virus Disease improved their knowledge of the disease, with statistically significant improvements (p<.05) on questions about human transmission of the virus, common symptoms, and whether Ebola fever is preventable. The study also noted reinforcement against risky behaviors such as contact with Ebola patients, eating bush meat, and risky burial practices [Otu, 2016].

FLW activity

FLWs whose tasks are tracked through CommCare have been found to perform more efficiently and consistently. A study in South Africa observed an increase in adverse event form submission from 5% to 27% when switching from paper forms to CommCare [Chaiyachati, 2013]. Two studies in India found that CommCare improves FLW performance during home visits, particularly in their frequency and timeliness [Borkum, 2015]. In particular, CRS found that, after introducing CommCare, the percentage of women ever visited by a FLW increased by 15%, the number of FLW visits per pregnant women nearly doubled, and the percentage of women receiving counseling from their FLW increased by 28% [Murless, 2015]. In Bihar, India, Mathematica surveyed clients about FLW home visit consistency and found that FLWs using CommCare were more likely to conduct visits at critical times throughout pregnancy and early childhood than in the control group (Figure 4) [Borkum, 2015].
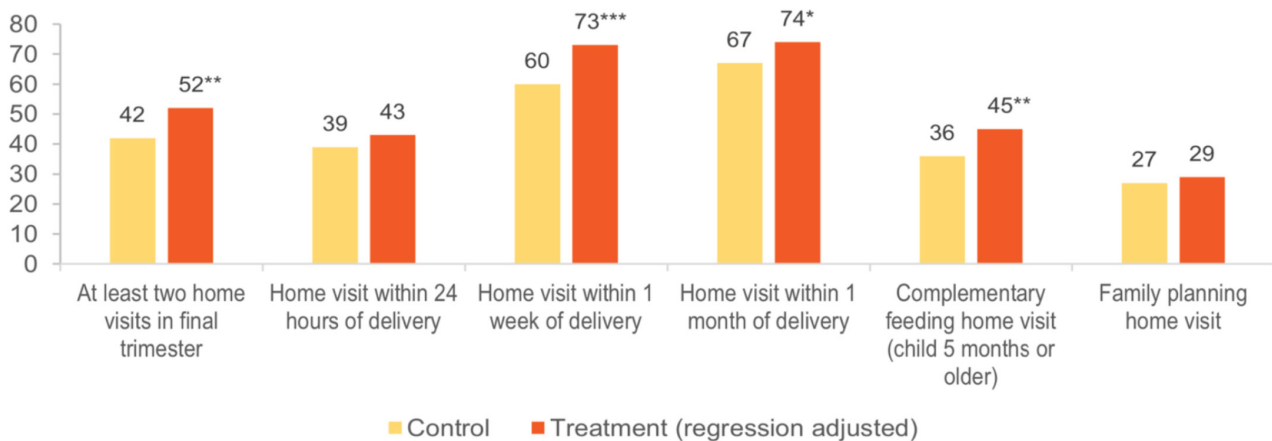

Figure 4: FLW Visit Frequency (reported by clients). This figure reports increases in FLW visit frequency, particularly in the final trimester and within one week of delivery, among women in the CommCare intervention group as compared to the control [Borkum, 2015].

Home visit consistency improved at every recorded stage of maternal and newborn care among FLWs who used CommCare in the Mathematica study in Bihar. In a study conducted in Indonesia, the ability to track FLW tasks through CommCare was cited as a mechanism for motivation and engagement [Walton, 2020]. These findings reinforce the notion that CommCare's capacity to track when and how FLWs perform tasks in the field increases performance and accountability.

FLW performance

Two RCTs have been conducted to measure the added impact of supplemental features to the CommCare application on FLW performance. The first study uses SMS reminders while the second uses web- and voice-based performance feedback to evaluate the added impact of the CommCare additions on FLW performance.

SMS feedback

An RCT in Tanzania found that SMS feedback generated from data collected by CommCare increased FLW visit frequency. The approach hinges on the fact that FLWs' visits are reported in near real-time to CommCare's web portal, where visit data is monitored by FLW supervisors. The study found that SMS reminders that were escalated to a supervisor in the case of a missed visit improved FLW visit timeliness by 86%, compared to CommCare-using FLWs who did not receive SMS reminders [DeRenzi, 2012].

Self-Tracking Tool

An RCT in India was conducted to measure the impact of phone-based motivational messages on FLW performance [DeRenzi, 2016]. The intervention was randomized into two groups, one who received generic advice and encouragement messages irrespective of their performance, and the intervention group who was given a self-tracking tool allowing FLWs to monitor their own performance through visual graphs and audio messages.

The study found that the intervention group made 24% more visits than the control group within the 12-month intervention period. The study also found a correlation between FLW performance and usage of the self-tracking tool. Within the intervention group, most FLWs used both web- and voice-based feedback channels, highlighting the demand for diverse feedback mechanisms in FLW programs.

THEME 3 : QUALITY OF CARE

Inconsistent health worker trainings, high patient loads, and minimal resources to perform medical tasks hamper many health facilities. CommCare has addressed some of these pain points by guiding health workers through clinical processes to improve adherence to protocols.

Antenatal care and delivery

CommCare has proven effective in improving antenatal care and delivery. In Nigeria, Pathfinder International found that CommCare increased the antenatal care visit quality score from 13.3 at baseline to 17.2 (out of 25) at end-line in antenatal care clinics. The study found that CommCare improved the quality of health counseling during ANC, and the frequency at which healthcare providers performed more technical aspects of care during antenatal care visits, particularly the increased provision of HIV tests from 67.5% to 82.2% [McNabb, 2015]. In India, a mobile partograph (mLabour) built on the CommCare platform was created to overcome barriers to partograph use in under-resourced health systems. mLabour provides labor unit staff with decision support, automatic graphing to replace the paper partograph, and reminders prompting clinicians to conduct patient exams [Khalid, 2015]. A preliminary study found that data collected through mLabour was more complete than the corresponding paper charts, and users reported that the application reduced patient neglect [Schweers, 2015].

Adherence to protocols

CommCare has also been used to improve adherence to protocols by FLWs in low-resource settings. An RCT in South Africa found that FLWs using CommCare for cardiovascular disease screenings had no errors in calculating risk scores, compared to 3.8% error when using the paper tool [Surka, 2014]. Clinicians using a CommCare precursor for Integrated Management of Childhood Illness (IMCI) classification completed 20% more of the required steps on average [DeRenzi, 2008]. They also were able to more accurately classify diseases (90.9% versus 82.7%) that were more prevalent across clinics [Mitchell, 2013].

More recently, Terre des Hommes and partners implemented the Integrated eDiagnosis Approach (IeDA) interventions at large scale in Burkina Faso, which includes non-technology components and technology components, including using CommCare to guide health providers through the IMCI protocols. An independent, stepped-wedge cluster randomized study was conducted to assess whether the IeDA increased adherence to the IMCI guidelines during under-five child consultations [Sarrassat, 2019]. The intervention districts showed a much higher adherence rate, including that the FLWs in the intervention completed 79% of their tasks compared to 54% in the control areas, from a baseline of 48% (p=.0002).

FLWs were compared to nurses who classified the children separately. The FLWs in the intervention completed 79% of their tasks compared to 73% in the control areas, from a baseline of 75% (p=.04), showing a smaller but still important improvement in classification accuracy than the improvement in following protocols.

Additionally, significant improvements were found while classifying and prescribing malnutrition and dysentery. Though the sample size was small, the data also showed consistency around improvement in danger sign identification, correct referrals/hospitalisations and management of severe malaria or severe febrile illness.

CommCare has also been used to improve the accuracy of disease screenings for HIV in South Africa [Mitchell, 2012], Acute Malnutrition in India [Chanani, 2015], nutrition-related stunting and anemia in children under the age of 2 in Indonesia [Htet, 2019] and Rheumatic Heart Disease (RHD) in Zambia [van Dam, 2015]. Two studies have found that CommCare improves medicine dosing [Segal, 2015] [Palazuelos, 2013]. In Guatemala, CommCare was used to improve efficiency in calculating prescription dosages by 20%, and decreased consultation time [Segal, 2015]. In Mexico and Guatemala, CommCare use resulted in a higher medicine dosing accuracy compared to paper-based tools [Palazuelos, 2013].

THEME 4 : PROGRAM EFFICIENCY

As CommCare empowers FLWs and improves clinical processes, the effects of the technology in turn improves the entire FLW program. The following studies report the effects of CommCare that are not specific to either client behaviors, client outcomes, or FLW performance, but rather improve FLW processes at a programmatic level in terms of FLW productivity, FLW communication and supervision, and FLW program cost-effectiveness.

Program productivity

Several studies discuss the impact of CommCare on data collection and transmission in projects across water, sanitation, and hygiene, malaria, and HIV/AIDS programs. A water, sanitation, and hygiene study across Vietnam, Cambodia, and Mozambique found that CommCare improved the efficiency of water data quality transmission from water supply structures to upper administrative levels [Ball, 2013]. Research on the use of algorithms to evaluate data submitted by FLWs found that CommCare is able to identify false data with 80% sensitivity and 90% specificity, validating CommCare as a monitoring and evaluation (M&E) and data collection tool for frontline programs [Birnbaum, 2012]. Two studies discuss the impact of CommCare's improved data collection on infectious disease control efforts. In Zimbabwe, improved transmission of malaria test data through CommCare resulted in faster and more accurate diagnoses [Dell, 2014]. A study by MEASURE Evaluation in Mozambique found CommCare to be a more efficient, effective, and cost-effective tool for monitoring HIV/AIDS patient adherence to treatment programs and appointments than paper-based systems [Nascimento, 2014]. An RCT in South Africa found that FLWs using CommCare for cardiovascular disease screenings took 75% less time to be trained than FLWs using paper-based screening tools, and 41% less time to diagnose patients for cardiovascular disease than those using paper tools [Surka, 2014].

Program communication and supervision

As a result of improved data collection and accessibility, several studies have found that CommCare can impact supervision and communication within frontline programs. In one project in India, improved data completeness via CommCare resulted in a reduction in the average data transmission time from FLWs to supervisors from 48 days to 8 hours [Medhi, 2012]. The Mathematica study in Bihar found that FLWs who used CommCare were 31% more likely to communicate about coordinating home visits in their catchment area than FLWs who did not use CommCare (p=.018). It also highlighted challenges with supervision, such as low understanding and usage of a specialized CommCare application for supervisors, resulting in no substantial increase to FLW supervision (although none of the supervision indicators were statistically significant) [Borkum, 2015]. Both studies in India saw improved communication with the use of CommCare by FLWs, although only minor improvements in direct supervision were observed.

Program cost-effectiveness

USAID commissioned an independent cost-effectiveness analysis for the ReMiND project in Uttar Pradesh (described above). The purpose of the study was to estimate the incremental cost per disability adjusted life year (DALY) averted and the cost of each death averted as a result of ReMiND intervention, as compared to routine maternal and child health programs without ReMiND [Prinja, 2018]. The researchers built an Excel model to estimate change in DALYs and cost from both a health system and societal perspective, assuming ReMiND over a 10 year period if ReMiND were scaled to all of Uttar Pradesh. Probabilistic sensitivity analysis was undertaken to account for parameter uncertainties. The analysis found that over a 10-year time period, implementing the ReMiND intervention in Uttar Pradesh averted 312 maternal and 149,468 neonatal deaths. This implies that the ReMiND program led to a reduction of 0.2% maternal and 5.3% neonatal deaths. From a health system perspective, ReMiND incurs an incremental cost of USD $205 per DALY averted and USD $5,865 per death averted. The cost-effectiveness of the program is higher than that of vaccines for cholera, typhoid, and haemophilus influenza type 'b' at current market rates in India.

A study by USAID's Health Finance and Governance Project evaluated the cost-effectiveness of a CommCare-based Integrated Management of Childhood Illness (IMCI) application implemented by D-tree International [Kukla, 2015]. The study evaluated the ratio of the additional cost per FLW to the improved effectiveness per FLW of a pilot project involving 50 FLWs. The study concluded that "compared with the existing paper-based system, the mobile tool costs an additional $10.43 per annum for an HSA to improve his/her diagnostic and treatment accuracy by 1 percent." Given the low marginal cost of increasing the number of FLWs using the tool, and assumed consistency in relative effect per FLW, the authors also estimated a cost-effectiveness of $1.07 per 5,000 FLWs, concluding that a much higher return on investment is achieved when taking mobile tools to scale.

THEME 5 : CHALLENGES IN IMPLEMENTING DIGITAL HEALTH PROGRAMS

Several studies evaluate the challenges of implementing CommCare. Challenges cited include technical issues such as broken phones and programmatic issues that limit CommCare's impact.

There are various studies that describe challenges with implementing CommCare. Several studies cited technical issues, such as broken phones that remained unfixed, lack of convenient power source to charge devices, and inconsistent connectivity which limited data sharing and synchronization among FLW teams [Chaiyachati, 2013] [Borkum, 2015] [Adler, 2020] [Gopalakrishnan, 2020].

Other studies also identified programmatic issues that limited CommCare's impact. One challenge with large-scale digital health implementations is that adopting organizations may have limited IT capacity to adequately maintain technology [DeRenzi, 2012] [Chaiyachati, 2013]. Low adoption rates among users or a decrease in usage over time—often referred to as the 'novelty effect' of new technology—has also been observed in CommCare projects [Borkum, 2015] [Chaiyachati, 2013] [DeRenzi, 2012] [DeRenzi, 2016] [Segal, 2015]. Chaiyachati attributed low adoption rates to a disconnect between the application design and the actual value the application provided to FLWs in their everyday work. FLWs reported that they did not find the primary functionality of the application useful, although using the mobile phones for SMS and phone calls did improve communication between FLWs and their clients and coordination among FLWs [Chaiyachati, 2013].

It is also worth noting that what may be perceived as beneficial to FLWs through the use of digital health tools may not always be perceived the same way by or be most impactful for the client if careful considerations are not made. For example, the study examining FLW and client perspectives on a digital health intervention in Bihar and Madhya Pradesh, India found that although the majority of interviewed FLWs and clients saw the tool as a facilitator to engagement and communication, some clients felt that the use of certain features intended to improve healthcare delivery, such as video, ultimately limited interpersonal communication and led to rushed interactions, which may discourage clients from being comfortable enough to share health history or ask questions. Additionally, there may be socio-cultural factors that could impact service delivery when implementing digital health interventions (such as customs related to leaving the home, or the practice of women returning to their natal homes during pregnancy and the postpartum period); these may be seen as barriers that can limit uptake or FLW engagement with intended clients if not considered ahead of time [Gopalakrishnan, 2020].

The Mathematica study also reported that CommCare's supervisory functionality had several challenges (though it has since been improved), and that CARE had to provide extensive training sessions (16 3-hour sessions over the course of 8 weeks) to achieve an adequate level of impact [Borkum, 2015]. Other programmatic issues highlighted in CommCare projects include delayed top-up payments to FLWs [Borkum, 2015], limited stock of medical supplies (in this case, Tetanus Toxoid injections) [McNabb, 2015], concerns about long-term sustainability due to the cost of devices or desired features (i.e. centralized SMS delivery) [Adler, 2020], and the risk of inaccuracy in self-reported data [DeRenzi, 2012].

Additionally, a study of mWellcare did not find positive results. The mWellcare system leveraged CommCare as a clinical decision support system and an e-health record storage system to drive integrated management of five chronic conditions. The trial found no statistical difference in this setting vs. primary care setting, which had only enhanced usual care for patients with diabetes mellitus and hypertension [Prabhakaran, 2019]. While no improvement was found across secondary outcomes of fasting blood glucose, depression score, total cholesterol, predicted 10-year risk of cardiovascular disease, or tobacco and alcohol use; however, the mWellcare arm had higher self-reported adherence to medications. The null result highlights the potential value of leveraging nonphysician providers and improving access to needed medications which can be used while drafting public health interventions by policy makers.

CONCLUSION

The collective findings from these studies are encouraging. They demonstrate the potential for organizations to use CommCare in an effort to strengthen frontline programs through improved client health outcomes and behaviors, FLW performance, quality of care, and program efficiency. We are particularly encouraged by the upward trend in literature evaluating CommCare's impact on client health outcomes and behaviors. The evidence demonstrates that CommCare can strengthen frontline programs, but it is the FLWs themselves who deliver the critical services to underserved populations. Organizations must continually train and support their FLWs to leverage the vast potential of integrating mobile technology into service delivery systems, both for health and non-health sectors.

As the CommCare Evidence Base expands, we hope to see more rigorous studies of this kind with a focus on CommCare's impact on client health outcomes. As the most direct measure of public health impact, these studies continue to play a vital role in evaluating and improving CommCare as a tool for FLWs.

If you have questions or would like to learn more about CommCare or the CommCare Evidence Base, please email **info@dimagi.com**

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